Discussion of:

Policy at the Zero Bound

by Correia, Fahri, Nicolini & Teles

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The views expressed herein are my own and do not necessarily reflect those of the Federal Reserve Bank of New York or the Federal Reserve System.

The issue

- The zero lower bound has become a pressing policy concern
 - federal funds rate in the U.S. has been near zero since Dec. 2008
- Other, unconventional policy tools have been used
 - fiscal stimulus, targeted tax credits (housing, autos, etc.), asset purchases
- These tools are costly to use; involve inefficiencies
 - much discussion about the effectiveness of particular tools
- Question here: what is *optimal* policy in this situation?
 - how can one implement efficient allocations?

- Considers a standard New Keynesian model
 - set of tax instruments is fairly "large" (labor & consumption)
- Shows that the efficient allocation can be implemented regardless of the zero lower bound

- in fact, monetary policy is a redundant tool

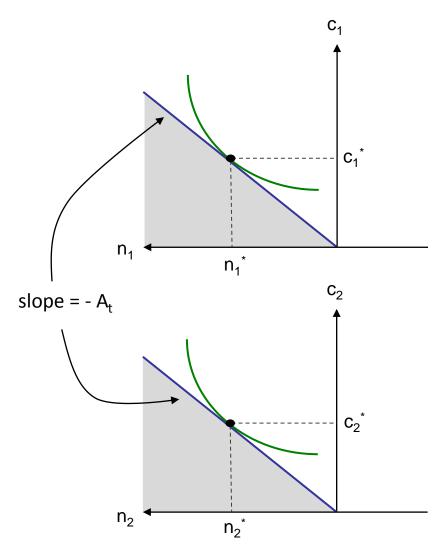
- Paper is interesting, and clearly very policy relevant
 - Bullard (St. Louis Fed) recently proposed the Fed buy more long-term assets to avoid being trapped at the zero lower bound
- My discussion: Review the main result in a very simple model
 - then offer some comments/questions

A two-period model

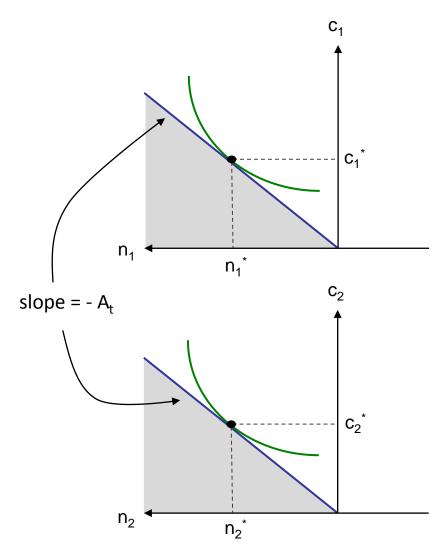
- Preferences: $u(C_1, N_1) + u(C_2, N_2)\xi$
- Technologies: $C_1 \leq A_1 N_1$ and $C_2 \leq A_2 N_2$
- Budget constraints (in current-period dollars):

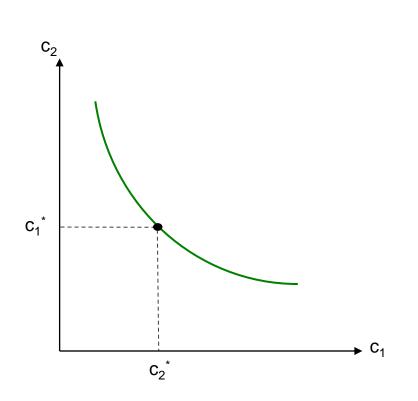
$$(1 + \tau_1^c) P_1 C_1 \leq (1 - \tau_1^n) W_1 N_1 - B$$
$$(1 + \tau_2^c) P_2 C_2 \leq (1 - \tau_2^n) W_2 N_2 + RB$$

The efficient allocation

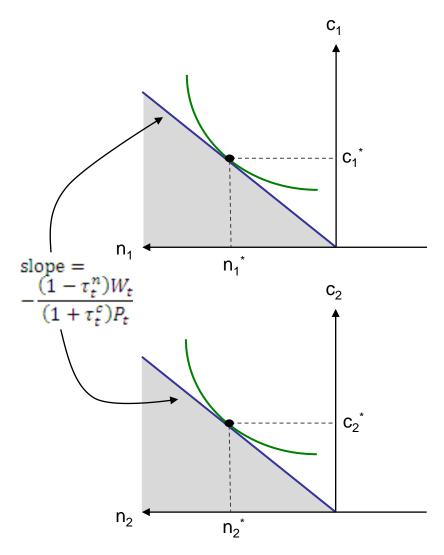


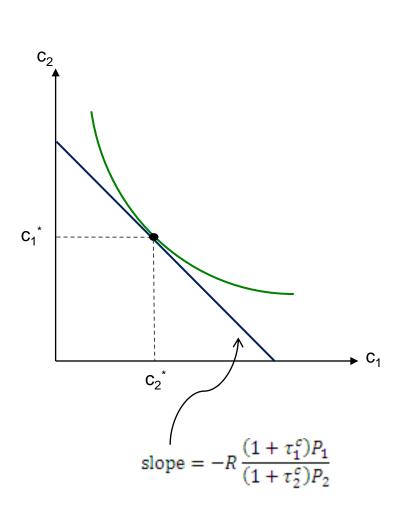
The efficient allocation





In equilibrium





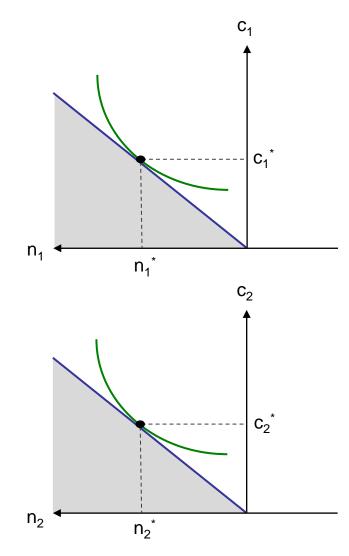
• In equilibrium, prices must be such that

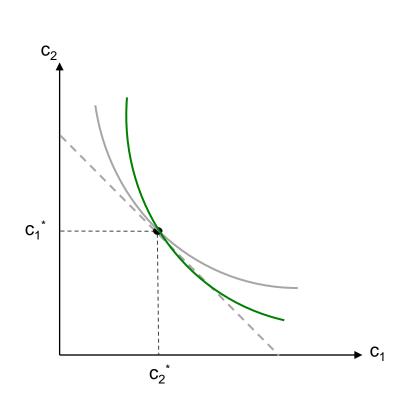
$$R\frac{\left(1+\tau_{1}^{c}\right)P_{1}}{\left(1+\tau_{2}^{c}\right)P_{2}} = \frac{u_{c}\left(C_{1},N_{1}\right)}{u_{c}\left(C_{2},N_{2}\right)\xi}$$

- Note: there are three prices on the LHS (and only one equation)
 - this is the usual nominal indeterminacy in general equilibrium
- Assume: central bank can choose ${\cal R}$
 - can also normalize $P_1 = 1$
- Suppose there is a "shock" to intertemporal preferences

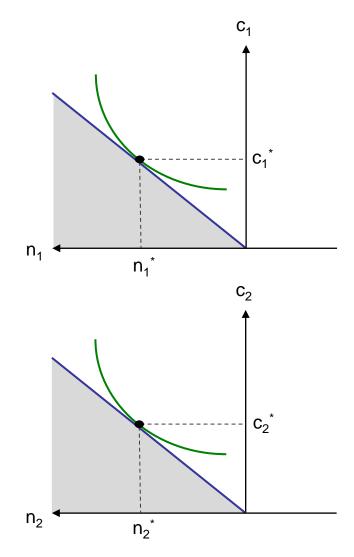
$$\xi \to \xi'$$

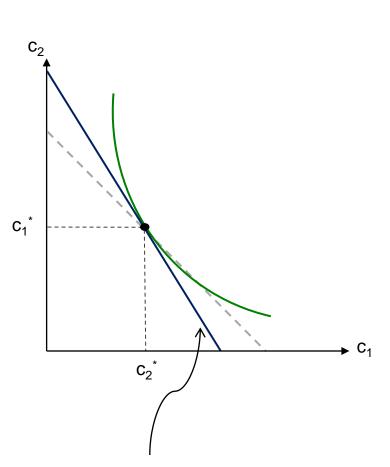
A "shock"





A "shock"





Real relative price must change

• Suppose $\tau_t^c = 0$ in both periods. Equilibrium then requires

$$R'\frac{P_{1}}{P'_{2}} = \frac{u_{c}(C_{1}, N_{1})}{u_{c}(C_{2}, N_{2})\xi'}$$

Sticky prices

- Suppose there is a real resource cost of having $P_2 \neq P_1$
- Then central bank should set

$$R' = \frac{u_c(C_1, N_1)}{u_c(C_2, N_2)\xi'}$$

- this is optimal monetary policy in a New Keynesian framework
- central bank changes R to maintain price stability

The zero lower bound

• If agents can hold cash, arbitrage requires $R \ge 1$

• What if
$$\frac{u_c(C_1, N_1)}{u_c(C_2, N_2)\xi'} < 1?$$

• Monetary policy cannot implement the efficient allocation,

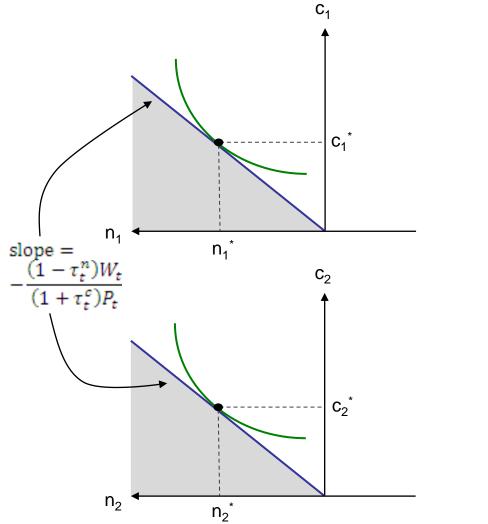
- P_2 must adjust (which is costly)

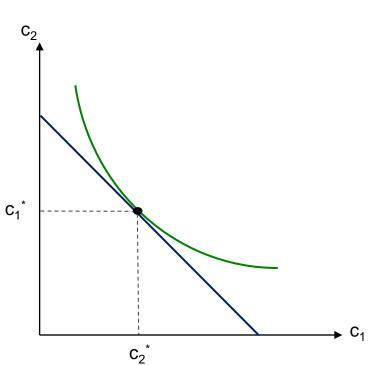
• But with time-varying consumption taxes

$$R' \frac{\left(1 + \tau_1^{c'}\right) P_1}{\left(1 + \tau_2^{c'}\right) P_2'} = \frac{u_c \left(C_1, N_1\right)}{u_c \left(C_2, N_2\right) \xi'}$$

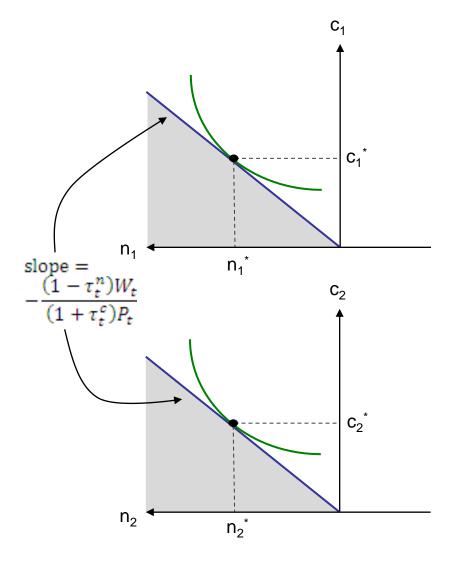
– set
$$au^c$$
 so that $P_2'=P_1$

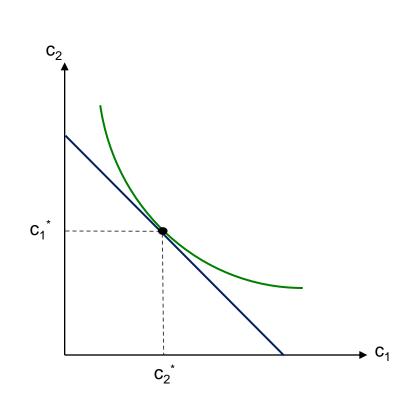
Adjust labor taxes to preserve static efficiency





Adjust labor taxes to preserve static efficiency





Earlier literature missed this result because it only considered one policy at a time

What else the paper does

- This is all straightforward. What about ...
 - richer production structure? government consumption?
 - many time periods? capital accumulation?
 - multiple steady states and liquidity traps (as in Benhabib et al.)?
- The paper shows that none of these matter
 - the intuition from the very simple model carries through
- Conclusion: these "unconventional" policies are unnecessary
 - adjusting tax rates is a better approach

Some Comments/Questions

(1) Which prices are sticky?

- Consumer pays $(1 + \tau_t^c) P_t$, producer receives P_t
 - which price is costly to change?
- *Consumer* price need to respond to the preference shock
 - if P_t is sticky, tax policy can implement the efficient allocation
 - if $(1 + \tau_t^c) P_t$ is sticky, it cannot
- Q: How important are the details of the price setting process?
 - not just the parameters of a Calvo-type rule, but ...
 - in general, how does a change in τ^c_t affect consumer/producer prices?

(2) Long term interest rates

- Many unconventional policies aim to reduce long-term interest rates
 - promises to keep short-term rates low for an "extended period"
 - purchases of long-term assets
- Presumably reflects the importance of durable goods
- In principle, consumption taxes can affect long-term rates
 - commit to the entire sequence $\{\tau_s^c\}_{s=t}^T$
- But ... would this be time consistent?
 - how would policy makers respond to future shocks?

- Q: Is the optimal policy here time consistent?
- Q: Would introducing durable goods change the answer?
 - the model may not be giving some of the unconventional policies a fair chance
 - Commitment is also an issue in using monetary policy to lower long-term rates
 - clear example: "extended period" language
 - However, this is why we have independent central banks
- Q: Could time consistency considerations make unconventional monetary policy more powerful than fiscal policy?

(3) Richness of tax instruments

- While the taxes in the model appear reasonable, they are really quite powerful
 - counting policy instruments and decision margins
- Suppose there are more decision margins
 - home production, other untaxed activity, costly tax avoidance, etc.
- With limited tax instruments, monetary policy (and the zero lower bound) would again be relevant
- Q: Would this change the main message?
 - or would you still want to use consumption taxes as shown here?

(4) Limits on tax rates

- The problem with monetary policy is the limit $R \ge 1$
- Fiscal policy is very effective when there are no limits on au^j
- Q: Is this realistic? Or are we giving fiscal policy too much credit?
 - if policy is revenue neutral, τ must be high in some periods
 - if τ is very high, tax evasion may become an issue

Conclusion

- Paper addresses a very important policy issue
 - results are clear, quite general
- Conclusion: these "unconventional" policies are unnecessary
 - adjusting tax rates is a better approach
- Q: Does this result survive the introduction of other (realistic) features?
 - if so, the case becomes much stronger